IN THE HOUSE OF REPRESENTATIVES

HOUSE BILL NO. 641

BY AGRICULTURAL AFFAIRS COMMITTEE

AN ACT

111/ 11/01
RELATING TO VETERINARIANS; AMENDING SECTION 54-2103, IDAHO CODE, TO PRO-
VIDE FOR INDIRECT SUPERVISION AND THE OFFERING OF CERTAIN SERVICES TO
THE PUBLIC BY ALLIED HEALTH PROFESSIONALS AND TO MAKE TECHNICAL COR-
RECTIONS; AMENDING SECTION 54-2104, IDAHO CODE, TO PROVIDE FOR THE
OFFERING OF CERTAIN SERVICES TO THE PUBLIC BY ALLIED HEALTH PROFESSION-
ALS AND TO MAKE TECHNICAL CORRECTIONS; AND DECLARING AN EMERGENCY AND
PROVIDING AN EFFECTIVE DATE

Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. That Section 54-2103, Idaho Code, be, and the same is hereby amended to read as follows:

54-2103. DEFINITIONS. As used in this chapter:

- (1) "Accredited continuing education activity" means a provider and course, seminar, scientific program or any other activity approved by the board or its designees for continuing education credit.
- (2) "Accredited or approved school of veterinary medicine" means any veterinary college or division of a university or college inside or outside the United States or Canada that offers the degree of doctor of veterinary medicine, veterinary medicine doctor, or its equivalent and is accredited or approved by the council on education of the American veterinary medical association or other accrediting agency or association approved by the board.
- (3) "Allied health professional" means a person holding a current active license, in good standing, in any state to practice one (1) of the healing arts including, but not limited to, medicine, dentistry, osteopathy, chiropractic, acupuncture and podiatry.
- (4) "Anesthetized" means any condition of general anesthesia, caused by the administration of a drug or combination of drugs in sufficient quantity to produce a state of unconsciousness or disassociation and blocked response to a given pain or alarm stimulus.
- (5) "Animal" means any animal other than man and includes fowl, birds, fish and reptiles, wild or domestic, living or dead.
- (6) "Assistant" means any individual, other than a certified veterinary technician or a licensed veterinarian, who is utilized by assists a licensed veterinarian to assist in the performance of acts pertaining to the practice of veterinary medicine.
 - (7) "Board" means the state board of veterinary medicine.
- (8) "Certified euthanasia agency" or "CEA" means a law enforcement agency, an animal control agency or a society for the prevention of cruelty to animals that has been inspected and certified by the committee on humane euthanasia or the board.
- (9) "Certified euthanasia technician" or "CET" means a person employed by a certified euthanasia agency who is instructed and certified by the com-

mittee on humane euthanasia or the board as defined in the rules of the board, but not to include an individual employed as a technician by animal research laboratories.

- (10) "Certified veterinary technician" means a person who has fulfilled the certification requirements prescribed by board rule and has been certified by the board to practice veterinary technology in this state.
- (11) "Consultation" means a deliberation between two (2) or more veterinarians concerning the diagnosis of a disease or the proper management of the case.
- (12) "Credit hour" means fifty (50) minutes of participation in an accredited continuing education activity.
- (13) "Dentistry" is the practice of veterinary medicine and means the application or use of any instrument or device to any portion of an animal's tooth, gum or any related tissue for the prevention, cure or relief of any wound, fracture, injury, disease or other condition of an animal's tooth, gum or related tissue. Dentistry includes, but is not limited to:
 - (a) "Preventive dental procedures" including, but not limited to, the removal of calculus, soft deposits, plaque, stains, and floating to shape the teeth above the gum line or the smoothing, filing or polishing of tooth surfaces above the gum line; and
 - (b) "Operative dentistry/oral surgery" or any other dental procedure that invades the hard or soft oral tissue, including a procedure that alters the structure of one (1) or more teeth or repairs damaged and diseased teeth or the deliberate extraction of one (1) or more teeth.
- (14) "Direct supervision" means the supervising veterinarian is on the premises where the animal is being treated, and is quickly and easily available, and the animal has been examined by the supervising veterinarian as acceptable veterinary medical practice requires.
 - (15) "Discipline" means board action including, but not limited to:
 - (a) Refusing to issue, renew or reinstate a license, permit or certification to practice as a licensed veterinarian, a certified veterinary technician, a certified euthanasia agency or a certified euthanasia technician;
 - (b) Denial, revocation, suspension, sanction, probation or voluntary surrender of a license, permit or certification to practice as a licensed veterinarian, a certified veterinary technician, a certified euthanasia agency or a certified euthanasia technician;
 - (c) The ability to enter into consent agreements and negotiated settlements with licensed veterinarians, certified veterinary technicians, certified euthanasia agencies and certified euthanasia technicians;
 - (d) The ability to bring an administrative or civil action against any person in or outside of this state who practices veterinary medicine or veterinary technology or who performs euthanasia within this state.
- (16) "Emergency" means that the animal has been placed in a life-threatening condition where immediate treatment is necessary to sustain life.
- (17) "Emergency veterinary facility" means any facility with the primary function of receiving, treating, and monitoring emergency patients during its specified hours of operation or that displays to the public any sign, card, or advertisement that indicates it is an emergency veterinary clinic or hospital. An emergency veterinary facility may be an independent

after-hours service, an independent twenty-four (24) hour service, or part of a full-service veterinary medical facility.

- (18) "Committee on humane euthanasia" means a committee established by the board for the purposes of training, examining, certifying and inspecting certified euthanasia agencies and certified euthanasia technicians.
- (19) "Extra label use" means the actual or intended use of a human or veterinary drug in an animal in a manner that is not in accordance with the drug's labeling.
- (20) "Floating" means shaping the posterior (cheek) teeth and the incisors (cutting teeth) in horses, mules and donkeys through the use of hand floats, rasps, burs, mechanical files or other file-like instruments to restore balance, allow more efficient mastication, and reduce pain and trauma to the periodontal tissues.
- (21) "Herd," "litter," or "flock" of animals means animals managed as a group for purposes including, but not limited to, breeding, sale, show or food production.
- (22) "In good standing" means, when used in reference to an applicant for licensure or certification, that an applicant:
 - (a) Has not been the recipient of any administrative penalties regarding the practice of veterinary medicine including, but not limited to, fines, formal reprimands, license suspensions or revocations (except for license revocations for nonpayment of license renewal fees) or probationary limitations, or has not entered into any consent agreement or negotiated settlement that contains conditions placed by a board on the applicant's professional conduct and practice, including any voluntary surrender of a license; and
 - (b) Has never had privileges restricted or revoked by the United States drug enforcement administration; and
 - (c) Is not currently under investigation by another veterinary licensing authority for acts that would provide a basis for disciplinary action in this state, as determined by the board; and
 - (d) Has no physical or mental impairment related to drugs or alcohol or a finding of mental incompetence by a physician that would limit the applicant's ability to undertake the practice of veterinary medicine in a manner consistent with the safety of a patient or the public; and
 - (e) Has no criminal conviction record or pending criminal charge relating to an offense, the circumstances of which substantially relate to the practice of veterinary medicine or <u>are</u> deemed relevant in accordance with section 67-9411(1), Idaho Code. Applicants who have criminal conviction records or pending criminal charges shall require appropriate authorities to provide information about the record or charge directly to the board in sufficient detail to enable the board to make a determination whether the record or charge is substantially related to the practice of veterinary medicine.
- (23) "Indirect supervision" means the supervising veterinarian is not on the premises but is available for immediate contact by telephone, radio or other means τ and has given either written or oral instructions for treatment of the animal patient τ : the animal has been examined by the supervising veterinarian as acceptable veterinary medical practice requires, and the animal, if previously anesthetized, has recovered to the point of being con-

scious and sternal. <u>Indirect supervision of a chiropractic allied health</u> professional who meets the conditions in subsection (40) (b) of this section does not require written or oral instructions for treatment or an examination by a supervising veterinarian prior to treatment by the professional.

- (24) "Legend/prescription drug" means any drug that, under federal law, regulation or rule, is required, prior to being distributed or delivered, to be labeled with one (1) of the following statements: "Caution: Federal law restricts this drug to be used by or on the order of a licensed veterinarian," or "Caution: Federal law prohibits dispensing without a prescription," or "Rx Only," or a drug that is required by any applicable state or federal law, rule or regulation to be distributed or dispensed pursuant to a prescription only or is restricted to use by licensed practitioners only.
- (25) "Licensed veterinarian" means a person who is validly and currently licensed to practice veterinary medicine in this state.
 - (26) "Malpractice" means, but is not limited to:

- (a) Treatment in a manner contrary to accepted veterinary practices and with injurious results; or
- (b) Any professional misconduct or unreasonable lack of professional skill or fidelity in the performance of the professional practice of veterinary medicine; or
- (c) Failure to provide adequate supervision, except in an emergency situation; or
- (d) Allowing an unqualified individual to perform a procedure that is part of the practice of veterinary medicine; or
- (e) The negligent practice of veterinary medicine, as determined by the standard of practice for the area, that results in injury, unnecessary suffering or death.
- (27) "Medical incompetence" means lacking in sufficient medical knowledge or skills or both to a degree likely to endanger the health of patients.
- (28) "Mobile clinic" means a vehicle including, but not limited to, a camper, motor home, trailer or mobile home used as a veterinary medical facility. A mobile clinic is not required for house calls or farm calls.
- (29) "On-call emergency service" means a veterinary medical facility that is available to provide emergency veterinary services as requested if a veterinarian is available.
- (30) "Owner/ownership" means ownership as defined by the laws of property and ownership, chapter 1, title 55, Idaho Code.
- (31) "Person" means any individual, firm, partnership, association, joint venture, cooperative and corporation, or any other group or combination acting in concert, and whether or not acting as principal, trustee, fiduciary, receiver, or as any other kind of legal or personal representative, or as the successor in interest, assignee, agent, factor, servant, employee, director, officer, or any other representative of such person.
- (32) "Physical or mental incompetence" means the veterinarian's ability to practice veterinary medicine with reasonable skill and safety is impaired by reason of illness, excessive use of alcohol, drugs, narcotics, chemicals or any other substance, or as a result of any mental or physical disability.
- (33) "Practice of veterinary medicine" in this state, through telephonic, electronic or other means, regardless of the location of the veteri-

narian, includes veterinary surgery, obstetrics, dentistry, and all other branches or specialties of veterinary medicine and means:

- (a) To directly or indirectly diagnose, treat, correct, change, relieve or prevent animal disease, deformity, defect, injury or other physical or mental conditions, including the prescribing, dispensing, delivering or administering of any drug, medicine, biologic, apparatus application, anesthetic or other therapeutic or diagnostic substance or technique, or the use of any obstetrical procedure or any manual or mechanical procedure for artificial insemination, for testing or examining for pregnancy, fertility evaluation, embryo transplant, grading of fresh semen, or to render advice or recommendation with regard to any act described in this paragraph.
- (b) To represent, directly or indirectly, publicly or privately, an ability and willingness to do any act described in paragraph (a) of this subsection.
- (c) To use any title, words, abbreviations or letter in a manner or under circumstances that induce the belief that the person using them is qualified to do any act described in paragraph (a) of this subsection, except where such person is a licensed veterinarian.
- (34) "Professional supervision" means the supervising veterinarian is in daily contact by telephone, radio or other means with the temporary licensee.
- (35) "Referral" means the transfer of responsibility for diagnosis and treatment from the referring veterinarian to the receiving veterinarian, or from the referring veterinarian to the board-certified specialist, or from the referring veterinarian to an allied health professional.
- (36) "Regular employee" means a person who performs services for the animal's owner other than, or in addition to, feeding, boarding, castrating and dehorning, but does not include independent contractors or agents.
- (37) "Supervision" means the action or process of a supervising veterinarian in directing activities or a course of action for those individuals to whom activities or functions have been assigned or delegated.
- (38) "Supervising veterinarian" means a licensed veterinarian utilizing the services of a temporary licensee, certified veterinary technician, veterinary technician, veterinary technician with a temporary certification, veterinary assistant, certified euthanasia technician, or as provided by the rules of the board. A supervising veterinarian shall be individually responsible and liable, regardless of the supervision provided, for all damages arising out of the veterinarian's own acts or omissions and for the performance of any acts and omissions pertaining to the practice of veterinary medicine that are delegated to the temporary licensee, certified veterinary technician, veterinary assistant or certified euthanasia technician. Nothing herein shall be construed to deprive the board of its disciplinary authority with respect to temporary licensees, certified veterinary technicians, veterinary technicians, veterinary assistants or certified euthanasia technicians.
- (39) "Unethical or unprofessional conduct" means to knowingly engage in conduct of a character likely to deceive or defraud the public, false or misleading advertising or solicitation, obtaining any fee or compensation by fraud or misrepresentation, sharing office space and working in conjunc-

tion with any person illegally practicing veterinary medicine, employing either indirectly or directly an unlicensed or uncertified person to perform acts pertaining to the practice of veterinary medicine, except as provided by law or rule, or the violation of any law or rules of the board pertaining to unethical or unprofessional conduct or that provide a code of professional conduct to be followed and carried out by persons licensed or certified by the board.

(40) "Unlicensed practice" means:

- (a) The practice of veterinary medicine in this state, through telephonic, electronic or other means, regardless of the location of the veterinarian, without a valid, unexpired, unrevoked, and unsuspended active license or certification in this state to do so, except as provided by law or rule; or
- (b) Representing oneself through offerings, advertisements or use of professional titles or designations as being qualified to practice veterinary medicine; however, notwithstanding paragraph (a) of this subsection, a chiropractic allied health professional shall be permitted to represent oneself through offerings, advertisements, and use of professional titles and designations if the following conditions are met:
 - (i) The professional is certified by the American veterinary chiropractic association or the international veterinary chiropractic association;
 - (ii) The professional is in good standing with the state board of chiropractic physicians and any other board that oversees chiropractic medicine through which the professional is licensed; and (iii) The advertisements and offerings are limited to services the professional is permitted to perform under this chapter and within the scope of the professional's certification.
- (41) "Veterinarian" means a person who has received a doctor's degree in veterinary medicine from an accredited or approved school of veterinary medicine or as otherwise provided by law or rule.
- (42) "Veterinarian on call" means a veterinarian is not present at the veterinary medical facility but is able to respond within a reasonable time to requests for emergency veterinary services.
- (43) "Veterinarian on premises" means a veterinarian is present at the veterinary medical facility and is prepared and qualified to render veterinary services.
- (44) "Veterinary medical facility" means any premises, office, unit, structure, mobile unit, or area utilized for the practice of veterinary medicine other than the premises of an owner when used for treatment of the owner's animal.
- (45) "Veterinary technician" means a person who has graduated from a veterinary technology program accredited or approved by the committee on veterinary technician education and activities of the American veterinary medical association or other accrediting agency approved by the board or a person who has received equivalent training as set forth in the rules of the board.
- (46) "Veterinary technology" means the performance of services within the practice of veterinary medicine by a person working under the direction of a supervising veterinarian to perform duties that require an understand-

ing of veterinary medicine in order to carry out the orders of the veterinarian. Veterinary technology does not include prognosis, diagnosis, operative dentistry, deliberate tooth extraction procedures, or the prescribing of treatment or performing surgery of any kind.

SECTION 2. That Section 54-2104, Idaho Code, be, and the same is hereby amended to read as follows:

- 54-2104. LICENSE A PREREQUISITE TO PRACTICE -- EXCEPTIONS. (1) No person may practice veterinary medicine in the state who is not an actively licensed veterinarian or the holder of a valid temporary permit issued by the board.
 - (2) This chapter shall not be construed to prohibit:

- (a) A veterinarian employed by the federal, state or local government from performing official duties specifically required under any lawful act or statute, except that this exemption shall not apply to such persons not actively engaged in performing or fulfilling their official duties and responsibilities.
- (b) A person who is a regular student currently enrolled and in good standing in an accredited or approved school of veterinary medicine, veterinary science department or an educational institution accredited by a national or regional accrediting agency recognized by the Idaho state board of education or the United States department of education from performing duties or actions assigned by the student's instructors or from working under the direct supervision of an actively licensed veterinarian during a school vacation period. The unsupervised or unauthorized practice of veterinary medicine by a student, even though on the premises of an accredited or approved school of veterinary medicine, veterinary science department, an educational institution accredited by a national or regional accrediting agency recognized by the Idaho state board of education or the United States department of education, or at a veterinary medical facility, is prohibited.
- (c) A person who is a regular student currently enrolled and in good standing in a nonaccredited or nonapproved educational institution and who holds a valid certificate of registration issued by the Idaho state board of education from performing duties or actions assigned by the student's instructors. This exemption does not include surgery or the administration of controlled substances or legend/prescription drugs, unless specifically allowed by state or federal law, rule or regulation. The unsupervised or unauthorized personal practice of veterinary medicine by a student on the premises of a nonaccredited or nonapproved educational institution is prohibited.
- (d) Idaho extension personnel from performing their official duties.
- (e) A veterinarian holding a current, active license in good standing in another state from consulting with a licensed veterinarian in this state.
- (f) Any merchant or manufacturer from selling nonprescription and non-controlled medicines, biologics, feed, medicated feed, appliances or other products for the prevention or treatment of animal and poultry diseases. Such merchants or manufacturers shall not, either directly

or indirectly, attempt to diagnose a symptom or disease in order to advise treatment, or the use of drugs, medicines, appliances or products.

- (g) A farmer, rancher or feedlot operator, including custom ranch or feedlot operators, and their regular employees from caring for and treating animals within their possession or control when such animals have been consigned by their legal owner and except where the ownership or possession of the animal was transferred or the employment changed to circumvent this chapter.
- (h) The owner of an animal or the owner's regular employees from caring for and treating the animals belonging to such owner, or livestock owners or regular employees from pregnancy testing their own or employer's cattle or the exchange of services for which no monetary compensation is paid between owners or their regular employees, except where the ownership or possession of the animal was transferred or the employment changed to circumvent this chapter, and provided that only an actively licensed veterinarian may immunize or treat an animal for diseases that require the use of a vaccine restricted by state or federal law, rules or regulations, or as otherwise provided by board rule. Notwithstanding the provisions of this paragraph, a veterinarian/client/patient relationship, as defined by the rules of the board, must exist when controlled substances or legend/prescription drugs are administered, distributed, dispensed or prescribed.
- (i) A member of a faculty of an accredited or approved school of veterinary medicine, a veterinary science department, or an educational institution accredited by a national or regional accrediting agency recognized by the Idaho state board of education or the United States department of education from performing the faculty member's regular functions. The unsupervised or unauthorized personal practice of veterinary medicine, by a faculty member on the premises of any such institutions, is prohibited.
- (j) Any person from selling or applying any pesticide, insecticide, or herbicide.
- (k) A person from lecturing or giving instructions or demonstrations at an accredited or approved school of veterinary medicine, veterinary science department or an educational institution accredited or approved by a national or regional accrediting agency recognized by the Idaho state board of education or the United States department of education or in connection with an approved continuing education course or seminar.
- (1) A member of a faculty of a nonaccredited or nonapproved educational institution who holds a valid certificate of registration issued by the Idaho state board of education from performing the faculty member's regular functions. This exemption does not include surgery or the administration of controlled substances or legend/prescription drugs, unless specifically allowed by state or federal law, rule or regulation. The unsupervised or unauthorized personal practice of veterinary medicine by a faculty member on the premises of a nonaccredited or nonapproved educational institution is prohibited.

- (m) Individuals employed as instructors or researchers by, or enrolled as students in, any bona fide medical research institution from conducting experiments and scientific research on animals:
 - (i) In the development of pharmaceuticals, biologicals, or serums for treating human or animal ailments; or
 - (ii) In the development of methods of treatment or techniques for the diagnosis or treatment of human or animal ailments; or
 - (iii) When engaged in the study and development of methods and techniques directly or indirectly applicable to the practice of veterinary medicine, as long as such research is conducted in compliance with applicable state and federal laws, rules and regulations.
- (n) Any person from performing artificial insemination of domestic animals as governed by chapter 8, title 25, Idaho Code.
- (o) Any person from horseshoeing or hoof-trimming bovine, equine and farm animals.
- (p) An allied health professional actively licensed and in good standing in any state from participating in a medical procedure involving an animal, provided that such participation is in the health professional's licensed field of medicine and under the indirect supervision of an actively licensed veterinarian, or from representing himself through offerings, advertisements, and the use of professional titles and designations in accordance with section 54-2103(40)(b), Idaho Code.
- (q) Any person from the gratuitous treatment of animals in an emergency as a neighborly act.
- (r) Any state or federal livestock inspector from performing the official duties specifically required under any lawful act or statute, provided that this exemption shall not apply to such persons not actively engaged in performing or fulfilling their official duties and responsibilities.
- (s) A certified euthanasia agency from operating as a CEA as defined by law and rules.
- (t) A certified euthanasia technician from performing those duties as defined by law and rules.
- (u) Any person from utilizing cotton swabs, gauze, dental floss, dentifrice or toothbrushes to clean an animal's teeth.
- (v) A certified veterinary technician from practicing veterinary technology under appropriate supervision, as defined by the rules of the board.
- (w) An assistant or veterinary technician from performing acts pertaining to the practice of veterinary medicine under appropriate supervision, as defined by the rules of the board.
- (x) The personal representative, executor or sole surviving heir of a licensed veterinarian from continuing to operate the veterinary medical practice of the deceased for a period of not more than three (3) years following death. This exception applies only where during such three (3) year period:
 - (i) Good faith efforts are being made to sell the veterinary medical practice; and

- (ii) All the decisions pertaining to the diagnosis, care and treatment of the patients are made by an actively licensed veterinarian.
- (y) A veterinarian with an active license in good standing from another state from practicing veterinary medicine on animals in the collection of a publicly owned zoo that is either licensed by the United States department of agriculture (USDA) as an exhibitor or is accredited by the association of zoos and aquariums (AZA), but only when the Idaho licensed veterinarian who regularly attends to these animals is unavailable or unqualified to render the services required. This exemption from licensure applies only after the out-of-state veterinarian notifies the board in writing: (1) of the location of practice in Idaho; and (2) the expected duration of the practice. After the out-of-state veterinarian completes the services under this section, the veterinarian must so notify the board in writing of that fact. Unless expressly extended by the board in its sound discretion, an exemption under this section is limited to a period of one (1) year from the initial notification date.
- (3) Nothing in this section shall be construed as limiting the board's authority to provide other exemptions or exceptions to the requirements for licensing, under its rulemaking authority, as the board may find necessary or appropriate.

SECTION 3. An emergency existing therefor, which emergency is hereby declared to exist, this act shall be in full force and effect on and after July 1, 2022.